February 18, 2021

To: Members of the Washington State House Appropriations Committee

From: Washington State Budget & Policy Center

Re: Testimony in Support of HB 1297, Working Families Tax Exemption

Dear Chair Ormsby and members of the Committee,

The Washington State Budget & Policy Center – a research organization working to build a just and prosperous future for all Washingtonians – submits this written testimony in support of HB 1297, the Working Families Tax Credit. We urge you to schedule an executive session and pass HB 1297 out of committee immediately.

This proposal for an updated Working Families Tax Credit would offer targeted and equitable support for 420,000 households struggling to make ends meet, including around 33,000 households that file taxes using an Individual Tax Identification Number (ITIN). HB 1297 would also begin to address deep inequities and support our state's long-term health and economic recovery by:

- Speeding up the state's economic recovery: Small businesses do better when people have money to spend in their communities, especially when dollars are directed to people with low incomes. State tax credits like the updated Working Families Tax Credit have been estimated to infuse \$1.50 to \$2 into local economies for every dollar¹ a recipient receives. That's because lower-income people are more likely to spend stimulus dollars and tax credits more quickly than those with savings. In fact, households with less than \$500 in savings spent half of their CARES Act stimulus within ten days of receipt on essentials like food.²
- Advancing racial and economic justice: The credit would provide a larger share of benefits to Black, Indigenous, and People of Color (BIPOC), who have been most harmed by longstanding racist policies, as well as the pandemic's economic and health crises. BIPOC tax filers make up 36% of those eligible for the credit in comparison to 25% of the state's population.³ Due to historical and present-day racism, communities of color are disproportionately overrepresented in the lowest-paid, but highest-taxed income group in the state. As a result, most households of color, on average, pay higher tax rates than white households. If households of color enjoyed the same effective tax rate as white households, then a typical Hispanic/Latinx household would save 522/year, a typical Black household would save \$349/year, and a typical native household would save \$462/year.⁴ By offering a working families tax credit of up to \$950, the state could start to offset this disparity and make the tax code more racially equitable (and would ultimately help people with low incomes of *all* races).
- Promoting community health: People are healthier overall when they are not worried about how to make ends meet. Tax credits like the Working Families Tax Credit have been linked to improved health outcomes for recipients and their families, from improved mental health⁵ to healthier moms and birthing parents and their babies.⁶ And positive health impacts are stronger in states with larger credits.⁷
- **Filling gaps in existing support systems**: A Working Families Tax Credit would strengthen everyday people's ability to meet their basic needs. The credit would work alongside existing public assistance programs to weave a stronger network of public support. It fills an important

- gap by reaching people who are struggling but who may not qualify for other federal and state assistance programs.
- Balancing our state's upside-down tax code: Passing the working families tax credit would help start to offset the regressive nature of the state tax code. Those who would qualify for the state's Working Families Tax Credit pay an <u>estimated four to six times more in taxes</u> as a share of their incomes than the wealthiest Washingtonians.⁸

Of note, HB 1297 makes key improvements upon existing statute: First, HB 1297 includes Individual Tax Identification Number (ITIN) taxpayers and their families who are excluded from receiving the federal Earned Income Tax Credits despite electing to file taxes. ITIN filers are an important group of taxpayers, including some student visa holders, survivors of domestic violence, and undocumented immigrants. Second, this bill updates and streamlines the payment structure to a flat base amount which phases out as earned income increases. This payment structure makes the policy more equitable for filers with the lowest incomes, who would be eligible for the largest credit possible based on their marital status and family size.

Had this policy been in place at the start of the pandemic, the state would have had a mechanism through which to distribute support to communities. Instead, we are now a year into the pandemic, and communities are still waiting for support that was needed even before the pandemic started. Please, do not stall on HB 1297 any longer.

Thank you for your time and thoughtful consideration in support of HB 1297.

Respectfully,

Washington State Budget & Policy Center

Sources:

- 1. Avalos A & Alley S. The economic impact of the Earned Income Tax Credit (EITC) in California.
- 2. Baker, SR, Farrokhnia RA, Meyer S, Pagel M, Yannelis C. Income, Liquidity, and the Consumption Response to the 2020 Economic Stimulus Payments.
- 3. Institute on Taxation and Economic Policy (ITEP) analysis, provided Nov 2020.
- 4. Washington State Budget & Policy Center. Washington state's upside down tax code is more racist than you think. Feb 2021.
- 5. Morgan ER, DeCou CR, Hill HD, Mooney SJ, Rivara FP, Rowhani-Rahbar A. State earned income tax credits and suicidal behavior: A repeated cross-sectional study.
- 6. Komro KA, Markowitz S, Livingston MD, Wagenaar AC. Effects of State-Level Earned Income Tax Credit Laws on Birth Outcomes by Race and Ethnicity; and Wagenaar AC, Livingston MD, Markowitz S, Komro KA. Effects of changes in earned income tax credit: Time-series analyses of Washington DC.
- 7. Morgan ER, Hill HD, Mooney SJ, Rivara FP, Rowhani-Rahbar A. State earned income tax credits and general health indicators: A quasi-experimental national study 1993-2016.
- 8. Institute on Taxation and Economic Policy (ITEP). Washington: Who Pays? 6th Edition.